1,639 Americans are now listed by DoD as missing and unaccounted-for from the Vietnam War: Vietnam - 1,274 (VN-469 VS-805); Laos–306; Cambodia-52; Peoples Republic of China territorial waters--7. (These numbers occasionally fluctuate due to investigations resulting in changed locations of loss.) The League seeks the fullest possible accounting for those still missing and repatriation of all recoverable remains. The League's highest priority is accounting for Americans known alive. Official intelligence indicates that Americans known to be in captivity in Vietnam, Laos and Cambodia were not returned at the end of the war. In the absence of evidence to the contrary, it must be assumed that these Americans could still be alive, and the US Government should not rule out that possibility.

Historically, Vietnam established a comprehensive wartime and post-war process to collect and retain information and remains; thus, unilateral efforts by them to locate and return remains and provide records offered significant potential. Vietnam has taken many unilateral actions that are welcome and appreciated, but more can and should be done. In May, 2012, Hanoi implemented earlier commitments to provide long-sought archival records with relevant, case-related information, thanks to renewal of working-level efforts, as well as high level attention by the Departments of State and Defense. These and more recent actions offer real promise for greater success. Although first undertaken in northern Vietnam in 1985, joint field operations have dramatically changed and are now increasingly effective. Vietnamese officials are participating with greater seriousness and professionalism, achieving increased results. The process now includes both US-led Joint Excavation Teams and Vietnamese Recovery Teams (VRTs), led by Vietnamese and comprised of fewer US personnel. This formula allows a greater number of teams to “increase the pace and scope of field operations,” as requested by Vietnam during discussions since 2009. Due to the increase in military-to-military relations, US Navy assets are increasingly allowed to participate in underwater survey and recovery operations. These steps, long advocated by the League, are now coming to fruition and are routinely raised by US officials at all levels.

Until recently, joint field operations in Laos were increasingly productive, even though more difficult than elsewhere. Accounting efforts had slowed due to recent Lao Government attempts to over-price payment for helicopter support and to deny permission for ground transportation to accessible incident sites. Laos is now showing greater flexibility and has increased the number of US personnel permitted in-country, is allowing ground transportation to accessible sites, and has renewed a business license to a foreign company to provide reliable, smaller helicopter support. Vietnamese witnesses are also allowed to participate in joint operations in Laos and Cambodia, when needed. Most recently, the Lao Government agreed to permit the Defense Intelligence Agency’s (DIA’s) Stony Beach POW/MIA specialist to operate outside the confines of scheduled Joint POW/MIA Accounting Command (JPAC) field operations; however, despite strong support from the US Ambassador, there are still some logistics issues that must be addressed.

Related to DIA’s Stony Beach Team, one Stony Beach Cambodia specialist works full time at the US Embassy in Phnom Penh, and research and field operations in Cambodia have received excellent support. Two Stony Beach personnel have for years rotated on temporary duty in and out of Vietnam, collecting information via archival research and interviews of potential sources. Vietnam was long ago requested to permit, and is still reportedly considering, permanent status for these two POW/MIA specialists. Successful US Ambassadors have strongly supported this important move, but increases in bilateral military relations should be sufficient to overcome any reluctance. The US Ambassador to Laos has also supported full use of the Lao specialist. It is hoped that the expanded bilateral relationships with Laos and Vietnam will mean these positive decisions are not further delayed. All of the Stony Beach specialists are sorely needed to augment the investigation process and to facilitate locating additional incident sites for follow-up recoveries.

After temporarily overcoming successive budget crises, the greatest obstacle to increasing accounting efforts in Laos, Vietnam, Cambodia and worldwide are 1) too few qualified scientists to lead recovery teams and 2) unreliable funding that has caused US cancellation of scheduled operations, thus sending mixed, negative signals to Laos and other governments. These problems are being addressed by the “complete reorganization” directed by Secretary of Defense Chuck Hagel. Over 80% of US losses in Laos and 90% in Cambodia occurred in areas where Vietnam’s forces operated during the war. Vietnam’s expanded provision of helpful records, further archival research, interviews and field operations are the core means to increased accounting for missing Americans. Renewed working-level efforts may enable significant gaps in information to be filled.
Live Sightings: As of October 21, 2014, 1,995 first-hand live sighting reports have been received since 1975, none recently. 1,942 (97.34%) were resolved: 1,341 (67.22%) equated to Americans previously accounted for (i.e. returned POWs, missionaries or civilians detained for violating SRV codes); 45 (2.28%) correlated to wartime sightings of military personnel or pre-1975 sightings of civilians still unaccounted-for; 556 (27.87%) were determined to be fabrications. The remaining 53 (2.66%) unresolved first-hand reports are the focus of continuing analytical and collection efforts: 46 (2.31%) concern Americans reported in a captive environment; 7 (0.35%) are non-captive sightings. The years in which these 53 first hand sightings occurred are listed below:

<table>
<thead>
<tr>
<th>Year Range</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>1976-1975</td>
<td>36</td>
</tr>
<tr>
<td>1976-1985</td>
<td>3</td>
</tr>
<tr>
<td>1986-1995</td>
<td>1</td>
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<tr>
<td>1996-2005</td>
<td>1</td>
</tr>
<tr>
<td>2006-2013</td>
<td>53</td>
</tr>
<tr>
<td>Total</td>
<td>102</td>
</tr>
</tbody>
</table>

Accountability: At the end of the Vietnam War, there reportedly were 2,583 unaccounted-for American prisoners, missing or killed in action/body not recovered. As of October 24, 2014, the Defense POW/MIA Office still lists 1,639 Americans as missing and unaccounted-for, 90% of them in Vietnam or in areas of Cambodia and Laos where Vietnamese forces operated during the war. A breakdown by year of recovery for the 944 Americans accounted for from Vietnam, Laos, Cambodia and China since the end of the war in 1975 follows:

- 1965-1974: War years: (more recently identified) 2
- 1974-1975: Post war years: 28
- 1979-1980: US/SRV talks break down 1
- 1985-1989: 2nd Reagan Administration 167
- 1989-1993: George H.W. Bush Administration 125
- 1993-1997: 1st Clinton Administration 326
- 1997-2001: 2nd Clinton Administration 53
- 2001-2004: 1st George W. Bush Administration 63
- 2004-2008: 2nd George W. Bush Administration 62
- 2008-2012: 1st Obama Administration 44
- 2012-2014: 2nd Obama Administration 3

According to JPAC, unilateral SRV repatriations of remains with scientific evidence of storage have accounted for only 181 of the 641 from Vietnam; two were mistakenly listed as KIA/BNR in Vietnam in 1968, but remains were actually recovered at that time. All but seven of the 262 Americans accounted for in Laos since the end of the war have been the result of joint excavations. The seven were recovered and turned over by indigenous personnel, six from Laos and one from Vietnam. In addition, three persons identified were recovered in Vietnam before the end of the war. There follows a breakdown by country of the 944 Americans accounted for since the end of the Vietnam War in 1975:

- Vietnam: 641
- Laos: 262
- Cambodia: 38
- China: 3

An additional 63 US personnel were accounted for between 1973 and 1975, a grand total of 1,007. These Americans were accounted for by unilateral US effort in areas where the US could gain access at that time, not due to government-to-government cooperation with the post-war governments of Vietnam, Laos or Cambodia.

For the latest information, call the League’s Office (703) 465-7432 or log onto the League web site: www.pow-miafamilies.org

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